

## Message Text

PAGE 01 NATO 05235 01 OF 02 251501Z

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CU-02 SAM-01 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05

TRSE-00 SAJ-01 OMB-01 /063 W  
----- 119737

O R 251335Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3733

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 5503

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY WARSAW

USNMR SHAPE

USCINCEUR

USLOSACLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5235

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE, PARM

SUBJECT: CSCE/CBMS: POLADS' SEPTEMBER 23 DISCUSSION

REF: A) STATE 224638 DTG 200003Z SEP 75

B) STATE 224488 DTG 192338Z SEP 75

C) STATE 223614 DTG 190112Z SEP 75

D) USNATO 5069 DTG 171810Z SEP 75

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PAGE 02 NATO 05235 01 OF 02 251501Z

BEGIN SUMMARY: SEPTEMBER 23 DISCUSSION OF CSCE/CONFIDENCE BUILDING  
MEASURES (CBMS) IN NATO POLITICAL COMMITTEE (POLADS) CONCENTRATED ON:

1) PROCEDURES FOR HANDLING AVAILABLE INFORMATION ON

WARSAW PACT MANEUVERS;

2) WARSAW PACT COMPLIANCE WITH CBM PROVISIONS;

3) WARSAW PACT RESPONSE TO ALLIED CBMS;

4) ALLIANCE PRESS POLICY IN RESPONSE TO WARSAW PACT PROPAGANDA  
ABOUT ALLIED MANEUVERS;

5) ONGOING COMMITTEE EFFORTS TO MONITOR IMPLEMENTATION OF  
CSCE/CBM PROVISIONS. END SUMMARY.

1. PROCEDURES FOR HANDLING AVAILABLE INFORMATION ON WARSAW PACT  
MANEUVERS:

COMMITTEE CHAIRMAN (PABSCH) EMPHASIZED THAT NATO SITUATION CENTER  
AND INTERNATIONAL MILITARY STAFF (IMS) WERE DEPENDENT ON INTELLIGENCE  
CONTRIBUTIONS FROM NATIONAL SOURCES FOR ALL INFORMATION ON WARSAW  
PACT MANEUVERS, AND HE ENCOURAGED INCREASED EFFORTS IN THIS REGARD.  
CHAIRMAN ALSO SUGGESTED THAT IMS BE TASKED TO REPORT TO POLADS ON  
RECURRING BASIS WITH REGARD TO WARSAW PACT MANEUVERS, INCLUDING ANY  
INDICATIONS AVAILABLE AS TO WHETHER SUCH MILITARY EXERCISES MIGHT  
BE OF SIZE AND LOCATION WHICH WOULD FALL UNDER CSCE CRITERIA FOR  
NOTIFICATIONS. USREP CALLED ATTENTION TO RECENT US INTELLIGENCE  
INPUTS ON THIS SUBJECT AND: DRAWING ON PARA 2 OF REF A, INDICATED  
WASHINGTON WILL ROUTINELY TRANSMIT INFORMATION ON WARSAW PACT  
MANEUVERS VIA NATO-WIDE NET AS SOON AS AVAILABLE. IMS REP (COL.  
OGLIAVO - ITALY ) REQUESTED AN INFORMAL BUT WRITTEN MANDATE FOR  
SUCH REGULAR IMS REPORTS, AND POLADS AGREED TO PROVIDE SUCH  
A MANDATE.

2. WARSAW PACT COMPLIANCE WITH CBMS PROVISIONS:

COMMITTEE EXCHANGE REVEALED THAT NONE OF THE ALLIES HAS YET  
RECEIVED A CSCE NOTIFICATION OF A WARSAW PACT MANEUVER OR AN  
INVITATION TO SEND MANEUVER OBSERVERS. CANADIAN REP REFERRED TO  
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PAGE 03 NATO 05235 01 OF 02 251501Z

REPORTS IN WEST GERMAN PRESS SUGGESTING THAT RECENT LARGE EAST  
GERMAN MILITARY MANEUVERS HAVE BEEN ARTIFICIALLY SUBDIVIDED SO  
THAT TOTAL PARTICIPANTS IN ANY ONE TECHNICALLY SEPARATE MANEUVER  
PHASE WOULD REMAIN BELOW THE CSCE 25,000 TROOP THRESHOLD. FRG REP  
(CITRON) ACKNOWLEDGED THAT SOURCE FOR SUCH PRESS STORIES WAS FRG  
MINISTRY OF DEFENSE. SEVERAL POLADS SPECULATED THAT ALLIES HAD  
INDEED SEIZED THE INITIATIVE ON CBM IMPLEMENTATION, AND WARSAW  
PACT POWERS WERE PROBABLY FACED WITH DILEMMA AS TO HOW THEY SHOULD  
RESPOND WITH REGARD TO THEIR LARGE MANEUVERS.

3. WARSAW PACT RESPONSE TO ALLIED CBMS:

US REP, DRAWING ON REF. B, INFORMED COMMITTEE OF REPORT US HAD  
RECEIVED FROM AN EAST EUROPEAN SOURCE INDICATING THE SOVIETS HAD

CALLED A MEETING OF WARSAW PACT AMBASSADORS IN MOSCOW TO URGE THAT PACT MEMBERS NEED NOT ACKNOWLEDGE RECEIPT OF WESTERN MANEUVER NOTIFICATIONS NOR SEND OBSERVERS TO EXERCISE "CERTAIN TREK" IN RESPONSE TO THE FRG INVITATION. US REP SAID WASHINGTON HAD ALSO PICKED UP REPORTS THAT ROMANIA, NEVERTHELESS, WOULD PROBABLY DECIDE TO SEND OBSERVERS TO "CERTAIN TREK" EVEN IF OTHER WARSAW PACT MEMBERS DO NOT. FRG REP SAID HE TOO HAD SEEN INDICATIONS THAT ROMANIANS WOULD ACCEPT, BUT AS YET , HE HAD NO FORMAL RUNDOWN FROM BONN ON RESPONSES RECEIVED TO DATE TO THE "CERTAIN TREK" INVITATIONS. FRG REP ALSO REPEATED POINT HE HAD MADE AT PREVIOUS POLADS MEETINGS THAT, IN ADDITION TO FORMAL INVITATIONS IN THE CSCE CONTEXT FOR NATO ALLIES TO SEND OBSERVERS TO "CERTAIN TREK", ALLIES WERE ALSO WELCOME TO SEND OBSERVERS TO THIS MANEUVER, OUTSIDE THE CSCE CONTEXT, AS HAD BEEN THE CUSTOM IN THE PAST.

4. ALLIANCE PRESS POLICY IN RESPONSE TO WARSAW PACT PROPAGANDA ABOUT ALLIED MANEUVERS:

PRIOR TO POLADS MEETING, NATO/IS DISTRIBUTED THE FOLLOWING PROPOSED ALLIED PRESS GUIDANCE ON CBMS:  
BEGIN TEXT:

ILLUSTRATIVE MODEL OF PRESS STATEMENT ON CONFIDENCE-BUILDING MEASURES BY NATO AND/OR NATIONAL SPOKESMEN

IN COMPLIANCE WITH THE PROVISIONS ON CONFIDENCE-BUILDING MEASURES OF THE FINAL ACT OF HELSINKI, NATO COUNTRIES HAVE NOTIFIED  
CONFIDENTIAL

PAGE 04 NATO 05235 01 OF 02 251501Z

ALL CSCE PARTICIPANTS OF THEIR MAJOR AND A NUMBER OF THEIR SMALLER-SCALE MILITARY MANOEUVRES SCHEDULED FOR 1975. THEY HAVE ALSO EXTENDED INVITATIONS TO CSCE COUNTRIES TO SEND OBSERVERS. THE NATO ALLIES INTEND TO CONTINUE THIS PRACTICE IN KEEPING WITH THE SPIRIT OF HELSINKI. THUS FAR, NO SUCH NOTIFICATIONS OR INVITATIONS, HOWEVER, HAVE BEEN RECEIVED FROM THE SOVIET UNION OR OTHER WARSAW PACT STATES WITH REGARD TO THEIR OWN MANOEUVRES EVEN THOUGH THERE CANNOT BE ANY DOUBT THAT THE WARSAW PACT COUNTRIES WILL CONTINUE TO HOLD MANOEUVRES ON THE SAME SCALE AS BEFORE.

IT IS REGRETTABLE THAT THE MEDIA IN THE SOVIET UNION AND SOME WARSAW PACT NATIONS HAVE MISINTERPRETED ALLIED GOODWILL IN IMPLEMENTING THE CSCE PROVISIONS. THEY HAVE NOT ONLY PAID LITTLE ATTENTION TO THE NOTIFICATIONS AND INVITATIONS ISSUED BY ALLIES, BUT HAVE RATHER SOUGHT TO IMPLY THAT THERE HAS BEEN AN INCREASE IN THE NUMBER, SIZE AND FREQUENCY OF ALLIED MANOEUVRES SINCE THE SIGNING OF THE CSCE FINAL DOCUMENT. THIS IS OF COURSE INCORRECT. IN FACT, ALL ALLIED MANOEUVRES WERE SCHEDULED LONG BEFORE THE CONCLUSION OF THE CSCE; THEIR NUMBER, MAGNITUDE AND FREQUENCY HAVE NOT BEEN AUGMENTED THIS YEAR AS COMPARED WITH THE PAST.

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PAGE 01 NATO 05235 02 OF 02 251502Z

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TRSE-00 SAJ-01 OMB-01 /063 W

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O R 251335Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3734

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 5504

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY HELSINKI

AMEMBASSY MADRIDKYBPRR

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOPHIA

AMEMBASSY STOCKHOLM

AMEMBASSY WARSAW

USNMR SHAPE

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5235

IT IS HOPED THAT THE SOVIET UNION AND ITS

ALLIES WILL CEASE THEIR TACTICS OF ILL-FOUNDED MISINTERPRETATIONS

OF ALLIED MILITARY MANOEUVRES AND WILL NOW ALSO PROCEED TO IMPLEMENT

THE CONFIDENCE-BUILDING MEASURES WHICH ARE PRESCRIBED IN THE CSCE

FINAL ACT, WITH RESPECT TO THEIR OWN MILITARY MANOEUVRES.

END TEXT

US REP, DRAWING ON REF C, INDICATED THAT IN US VIEW, WHILE NATO

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PAGE 02 NATO 05235 02 OF 02 251502Z

AND ALLIED GOVERNMENT SPOKESMEN SHOULD RESPOND TO PRESS INQUIRIES

WITH FACTUAL STATEMENTS ON THE SIZE AND FREQUENCY OF NATO MANEUVERS

AND THE STEPS ALLIES HAVE TAKEN IN CONNECTION WITH THE CSCE

FINAL ACT, ALLIES SHOULD NOT BECOME ENGAGED AT THIS TIME IN

PUBLIC DEBATE WITH SOVIET MEDIA OVER INTERPRETATION OF CSCE

OR CONDUCT OF ALLIED MILITARY MANEUVERS. ACCORDINGLY, US REP SAID ANY MATERIAL PROVIDED NATO PRESS SPOKESMAN SHOULD BE FOR HIS USE ON BACKGROUND BASIS, IF ASKED. UK REP FOUND NATO/IS DRAFT RATHER LONG AND POLEMICAL. HE SUGGESTED NATO SPOKESMAN BE AUTHORIZED TO MAKE ONLY THREE SHORT, FACTUAL POINTS: A) ALLIES HAVE NOTIFIED MANEUVERS PER HELSINKI TEXT; B) THESE MANEUVERS WERE PLANNED LONG BEFORE HELSINKI AND REPRESENT NO SIGNIFICANT INCREASE IN ALLIED MANEUVERS OVER PREVIOUS YEARS; AND C) ALLIES HOPE ALL CSCE PARTICIPANTS WILL OBSERVE THE LETTER AND SPIRIT OF THE FINAL ACT. BRITISH APPROACH RECEIVED CONSIDERABLE SUPPORT. MAJORITY OF POLADS THOUGHT INFORMATION ON WARSAW PACT CBM COMPLIANCE WAS SKETCHY AND ANY CONCLUSIONS WOULD BE PREMATURE. ACCORDINGLY, COMMITTEE FELT A FORMAL NATO PRESS STATEMENT ALONG THE LINES OF THE IS DRAFT WOULD ALSO BE PREMATURE, EVEN ON AN "IF-ASKED" BASIS. ON THE OTHER HAND, SOME POLADS AGREED WITH FRG THESIS THAT NATO SPOKESMAN COULD NOT REMAIN MUTE IF CALLED UPON TO COMMENT ON SOVIET AND EAST EUROPEAN ROPAGANDA ALLEGING A SUDDEN INCREASE IN ALLIED MILITARY MANEUVERS, CONTRARY TO SPIRIT OF HELSINKI. AS A COMPROMISE, COMMITTEE AGREED TO RECOMMEND THAT NATO SPOKESMAN BE AUTHORIZED TO RESPOND ON THE RECORD WITH A SIMPLE STATEMENT ALONG THE LINES OF THE UK THREE POINTS. ON BACKGROUND BASIS, NATO SPOKESMAN WOULD BE AUTHORIZED TO DRAW ON FACTS IN THE LONGER IS DRAFT AND OTHER FACTUAL DATA WHICH NATO/IMS UNDERTOOK TO PROVIDE WITH REGARD TO NUMBER, SIZE AND FREQUENCY OF THE PRESENT SERIES OF ALLIED MILITARY MANEUVERS AS COMPARED TO PREVIOUS YEARS. COMMITTEE WAS ALSO INFORMED BY POLAD CHAIRMAN THAT IN SEPTEMBER 25 SPEECH IN COPENHAGEN, SYG LUNS INTENDED TO MAKE BRIEF, FACTUAL COMMENTS CONTRASTING ALLIED AND WARSAW PACT CBM COMPLIANCE.

5. ONGOING COMMITTEE EFFORTS TO MONITOR IMPLEMENTATION OF CSCE/  
CBM PROVISIONS:

IN CONNECTION WITH THEIR DISCUSSION OF GUIDELINES FOR OVERALL ALLIANCE CSCE FOLLOW-UP (SEPTTEL), POLADS AGREED THAT THE NEW UNDERTAKING OF THE COMMITTEE WOULD BE COMPATIBLE WITH THE EXISTING WORK ON CSCE/CBMS AND THAT BOTH PROJECTS COULD GO FORWARD ON PARALLEL CONFIDENTIAL

PAGE 03 NATO 05235 02 OF 02 251502Z

BASIS ALTHOUGH THEY WOULD REMAIN SEPARATE ITEMS ON THE POLADS AGENDA. THUS, IN EFFECT, POLADS WOULD HAVE ONGOING PROJECTS WITH REGARD TO CSCE BASKET I AND BASKET III, WHILE ECONADS WOULD CONCERN THEMSELVES WITH BASKET II. POLADS WOULD, OF COURSE, UNDERTAKE TO PULL ALL CSCE PROJECTS TOGETHER FOR THE SEMIANNUAL REPORTS TO MINISTERS.

6 ACTION: WE WOULD APPRECIATE ANY ADDITIONAL GUIDANCE DEPARTMENT MIGHT HAVE ON CBMS PRESS POLICY.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 18 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 SEP 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975NATO05235  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Legacy Key:** link1975/newtext/t197509102/abbrzmem.tel  
**Line Count:** 269  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** A) STATE 224638 DTG 200003Z SEP 75 B) STATE 224488 DTG 192338Z SEP 75 C) STATE 223614 DTG 190112Z SEP 75 D)  
USNATO 5069 DTG 171810Z SEP 75  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <30 APR 2003 by ShawDG>; APPROVED <01 MAY 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE/CBMS: POLADS' SEPTEMBER 23 DISCUSSION  
**TAGS:** PFOR, NATO, CSCE, PARM  
**To:** STATE  
SECDEF INFO ALL NATO CAPITALS  
BELGRADE  
BERLIN  
BUCHAREST

BUDAPEST  
HELSINKI  
MADRID  
MOSCOW  
PRAGUE  
SOFIA  
STOCKHOLM  
WARSAW  
USNMR SHAPE  
USCINCEUR  
USLOSACLANT

**Type:** TE

**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006